Examining the Characteristics of Justice-Involved Students in Los Angeles County

UNHIDDENI FIGURES

Los Angeles County is home to the largest probation department in the world and maintains one of the highest rates of youth incarceration in the nation.

While arrests, prosecutions, and detentions of youth have declined dramatically across California, including in Los Angeles County, spending on justice systems has remained high or increased, and there is a persistent overrepresentation of youth of color, youth who identify as lesbian, gay, bisexual, transgender, queer, intersex, asexual, and/or other genders, sexes, and sexualities (LGBTQIA+), and youth who are a part of other underserved student subgroups.

This factsheet aims to illuminate the spectra of needs students involved in the juvenile justice system can possess. Justice-involved students can often have an array of identities and needs, yet are less likely than others to access a high quality education. Foundational to their success are adults committed to understanding the intersectionality of students' identities and lived experiences and how every student is unique in their learning needs.

As we seek to dismantle enduring educational barriers, we must also seek to better understand the students we educate and advocate alongside. Only then can we begin to honor the fullness of students and their triumphs.

OVERREPRESENTED & UNDERSERVED

Justice-involved students are sharply overrepresented as English Learners, Foster Youth, and students enrolled in Special Education. Many identify as LGBTQIA+, have experienced homelessness, are in low-income households, and have lived through multiple adverse childhood experiences.

The prevalence of certain characteristics amongst justice-involved students, as compared to their non-justice-involved peers, underscores how important it is for educators to foster learning environments that are affirmative of students' identities and cultures and for systems to integrate resources that are responsive to students' circumstances and educational needs.

Justice-involved students often encounter punitive school discipline before becoming system-involved, and most have endured high levels of instability and interruptions to instructional time. Despite this, iustice-involved students remain committed to their education and aspirations, though they are oftentimes denied the supports they deserve to fully thrive.

In 2017, it was determined that even when students involved in both the Los Angeles County juvenile justice and child welfare systems had higher rates of documented education needs, it did not lead to increased referrals or access to education services.1 There is an urgent need for educators to connect students with appropriate education resources and for educators to create safe, affirmative, and bias-free classroom cultures. In doing so, educators can not only mitigate the effects of system-involvement, but preempt students from juvenile justice system-involvement altogether.

This profile provides a closer look at the intersections of identities and characteristics of justice-involved youth to inform stakeholders, educators, and policy makers on how our education system can best serve iustice-involved students.

Author Editors

Betty Fang Angélica Salazar Patricia Soung **Designers** Jade Park 19 the Agency

UP CLOSE

POPULATIONS REFERENCED 2016-2017

LA County **Enrollment**

1,511,354 students

One-Day Count

LAUSD **Enrollment**

633,621 students

One-Day Count

JUSTICE-INVOLVED YOUTH

▲ LA County Youth on Probation

> 9,952 youth on probation^a Cumulative

LA County Youth in Juvenile Halls and Probation Camps

> 569 youth in juvenile 301 youth in probation camps One-Day Count

CA Youth in **County Juvenile Facilities** 23,465 youth

Cumulative D

◆ LAUSD Title I Part D, Juvenile **Detention Program***

540 students 5 Cumulative

LACOE Title I Part D. Juvenile **Detention Program***

> 4,673 students F Cumulative

*The Title I Part D, Juvenile Detention Program is a component of Title I Part D, Prevention and Intervention Programs for Children and Youth Who Are Neglected, Delinquent, or At-Risk.^G

Characteristics of **Justice-Involved Students** in Los Angeles County

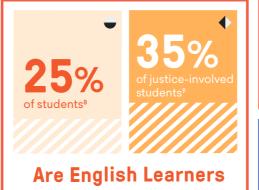
Compilation of data drawn from research specific to Los Angeles County where available or unless noted otherwise

Are In Special Education

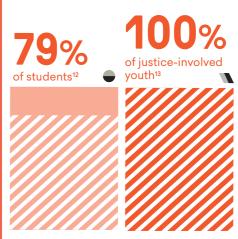
of students⁴ **Are Foster Youth**

Child Welfare Involvement Terms Child Welfare Involvement: Active or Closed Case Crossover **Foster** Dual youth with child youth with child youth with an open child welfare and juvenile welfare and juvenile justice system iustice system welfare involvementinvolvementsystem case at any point in time concurrently

Have PTSD



Have Experienced Homelessness



Are In Low-Income Households

Low-Income is defined here as a public school student's eligibility to receive free or reduced price school meals. Below are the federal income eligibility guidelines for the 2016-17 year:14

Free School Meal:

\$31,590 for a family of four

Reduced Price

\$44,955 for a family of four

19% of justice-involved students in CA¹⁶ of estimated youth

Are LGBQ/GNCT

Lesbian, Gay, Bisexual, or Queer / Gender Nonconforming or Transgender

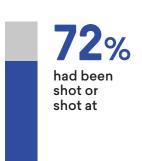
→ Of students assigned female at birth, 50% identify as LGBQ/GNCT 17

UNDERLYING SYSTEMIC **BARRIERS**

Justice-involved students face systemic barriers that interfere with their learning experiences. Barriers include histories of trauma and exposure to violence, discrimination, and education instability.

TRAUMA

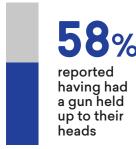
A study on violence exposure¹⁸ and LA County Youth in Juvenile Halls and Probation Camps revealed that:

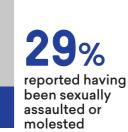






Female Youth





Female youth reported higher rates of PTSD symptomatology, and nearly all their households had received a referral to the child welfare system for abuse or neglect.

Commercial Sexual Exploitation (CSE)

28%

of LA County Youth on Probation 🛦 identified as CSE survivors19

of recovered CSE survivors were Black female youth²⁰

85%

of recovered CSE survivors had households with a prior child welfare system referral²¹

EDUCATIONAL INSTABILITY

Educational instability occurs when a student's school of attendance or out-of-home placement changes.

A single school change during high school can double a student's risk of dropping out38 and a single welfare placement change can reduce academic growth by 2.52 percentile points.39

School instability and child welfare placement instability are even more disruptive when experienced together,40 as students must navigate the challenges of adjusting to a new living situation and a new school.

Youth on Probation average

8 SCHOOL CHANGES &

5 PLACEMENT CHANGES

across their entire educational history by the time of system-contact

Less than 30% of general student youth attend more than one high school⁴²

SCHOOL MOBILITY & HIGH SCHOOL DROPOUT 43

| High Schools Attended | Dropout Rate |
|--------------------------|-----------------|
| 1 | 8% |
| 2 | 19% |
| 3 | 26% |
| 4 | 28% |
| 5 | 29% |
| 6 | 100% |
| 7 | 100% |

While justice-involved students experience extreme rates of educational instability, they remain unrelentingly ambitious: steadfast in their long-term academic goals and committed to realizing their visions of post-secondary education success.

Amongst Justice-Involved Students44

68%

aspire towards higher education

would like to attend medical school, law school, or other graduate school programs

18. Wood, "An Examination of the Relationships Between Violence Exposure, Posttraumatic Stress Symptomatology, and Delinquent Activity: An "Ecopathological" Model of Delinquent Behavior Among Incarcerated Adolescents," Journal of ession Maltreatment & Trauma 6 no. 1 (July 2002): 127-147, https://doi.org/10.1300/J146v06n01_07

19. Denise C. Herz et al., "The Los Angeles County Juvenile Probation Outcomes Study," Advancement Project, California State University Los Angeles, Children's Defense Fund-CA, and the University of Southern California School of Social Work (Los

20. Carly B. Dierkhising, Kate Walker Brown, Mae Ackerman-Brimberg, and Allison Newcombe,
"Commercially Sexually Exploited Girls and Young Women Involved in Child Welfare and Juvenile Justice in Los Angeles County: An Exploration and Evaluation of Placement Experiences and Services Received," National Center for Youth Law: California State University, Los Angeles (2018).

21. Dierkhising, "Commercially Sexually Exploited Girls and Young Women Involved in Child Welfare and Juvenile Justice in Los Angeles County."

22. Bianca D.M. Wilson et al., "Sexual and Gender Minority Youth in Foster Care: Assessing Disproportionality and Disparities in Los Angeles" (Los Angeles: The Williams Institute, 2014), https://williamsinstitute.law.ucla.edu/wp-content/uplo ads/LAFYS_report_final-aug-2014.pdf.

23. Bianca D.M. Wilson et al., "Disproportionality and Disparities among Sexual Minority Youth in Custody," Journal of Youth and Adolescence 46 no. 7 (2017): 1547-1561, http://doi.org/10.1007/s10964-017-0632-5 "LGBQ/GNCT youth report experiencing high rates of bullving, harassment, and violence from peers and staff, blame for their own victimization; being disciplined for acting in self-defense, and heightened scrutiny concerning behavioral rules such as displays of affection and dress codes."

24. Soon Kvu Choi, Bianca D.M. Wilson, Jama Shelton, and Gary Gates, "Serving our Youth 2015: The Needs and Experiences of Lesbian, Gay, Bisexual, Transgender, and Questioning Youth Experiencing Homelessness," The Palette Fund, True Colors Fund, The Williams Institute (June 2015),

https://truecolorsfund.org/wp-content/uploads/2015/ 05/Serving-Our-Youth-June-2015.pdf.

25. Angela Irvine and Aisha Canfield, "The Overrepresentation of Lesbian, Gav. Bisexual. Questioning, Gender Nonconforming and Transgender Youth within the Child Welfare to Juvenile Justice Crossover Population," America University Journal of Gender, Social Policy & The Law 24 no. 2 (2016): 243-262.

26. Angela Irvine, "We've Had Three of Them Addressing the Invisibility of Lesbian, Gay, Bisexual, and Gender Nonconforming Youths in the Juvenile Justice System," Columbia Journal of Gender and Law 19 no. 3 (2010): 675-702.

27. Irvine, "We've Had Three of Them.

28. Matthew Morton, Amy Dworksy, and Gina Samuels, "Missed Opportunities: Youth Homelessness in America. National Estimates Chapin Hall at the University of Chicago (2017), http://voicesofyouthcountorg/wp-content/uploads/2017/11 /

29. California Department of Education. "2016-17 Enrollment by Ethnicity: Los Angeles County Office of Education Report," DataQuest.

 T. Lorraine Latimore et al. "School-based Activities. Misbehavior, Discipline, and Racial and Ethnic Disparities," Education and Urban Society 50 no. 5 (2018): 403-434, https://doi.org/10.1177/2F0013124517713603.

31. California Department of Education, "2016-17 Enrollment by Ethnicity."

32. Angela Irvine and Yusuf, Aishatu, "NCCD Study Confirms 'School-to-Prison Pipeline': Nine in 10 Juvenile Justice-Involved Youth Have Been Disciplined in School," National Council on Crime & Delinquency (February 2015).

34. Christy Mallory, Amira Hasenbush, and Brad Sears, "Discrimination and Harassment by Law Enforcement Officers in the LGBT Community," UCLA School of Law: The Williams Institute (March 2015), https://williamsinstitute.law.ucla.edu/wp-content/uplo

ads/LGBT-Discrimination-and-Harassment-in-Law-E nforcement-March-2015.pdf.

35. Rebecca Epstein, Jamilia J. Blake, and Thalia

González, "Girlhood Interrupted: The Erasure of Black Girls' Childhood," Georgetown Law: Center on Poverty and Inequality (2017).

"In 2014, Professor Philip Goff and colleagues published an experimental study demonstrating that from the age of 10, Black boys are perceived as older and more likely to be guilty than their white peers, and that police violence against them is more justified. Even seasoned police officers sampled in the study consistently overestimated the age of Black adolescent felony suspects by approximately 4.5 years. In addition, these officers assigned greater culpability to Black male felony suspects than to white felony suspects-whom they estimated as younger than their actual age on sistent with other studies Goff's study found that Black boys are afforded the privilege of innocence to a far lesser extent than their white counterparts."

37. California Department of Education, "2016-17 Suspension Rate: Los Angeles County Office of Education Report Disaggregated by School,"

38. Joseph Gasper, Stefanie DeLuca, and Angela Estacion, "Switching Schools: Reconsidering the Relationship Between School Mobility and High School Dropout," American Educational Researc Journal 49 no. 3 (June 2012): 487-519, https://doi.org/10.3102/0002831211415250.

39. Elysia V. Clemens, Kristin Klopfenstein, Trent L Lalonde, and Matt Tis, "The Effects of Placement and School Stability on Academic Growth Trajectories of Students in Foster Care," Children and Youth Services Review 87 (2018): 86-94.

https://doi.org/10.1016/j.childyouth.2018.02.015.

42. Gasper

43. Gasper.

44. Andrea J. Sedlak and Carol Bruce, "Survey of Youth in Residential Placement: Youth Characteristics and Backgrounds," Office of Justice Programs: National Criminal Justice Reference Service (May 2017), https://www.ncjrs.gov/pdffiles1/ojjdp/grants/250753.p

OVERCRIMINALIZATION

Youth who possess distinct and intersectional characteristics of race/ethnicity and sexual orientation, gender identity and expression are at heightened risk of being disproportionately subjected to punitive responses in all systems—education, child welfare,²² and juvenile justice²³—as compared to their white, cisgender, gender-conforming (GC), and/or heterosexual peers.

SEXUAL ORIENTATION. GENDER IDENTITY & EXPRESSION

A combination of racialized discipline and hostility towards LGBTQIA+ youth of color pushes them out of their schools and homes, contributing to high rates of homelessness²⁴ and juvenile justice system contact.

Amongst Justice-Involved Youth Nationally

| | Removed from home because someone was hurting them ²⁵ | Homeless after being kicked out or after running away ²⁶ | Incarcerated for running away ²⁷ | |
|---------------|--|---|---|--|
| STRAIGHT / GC | 11% | 31% | 15% | |
| LGBQ / GNCT | 33% | 51% | 33% | |

LGBTQ youth are 120% more likely to experience homelessness than non-LGBTQ youth.28

BLACK & BROWN YOUTH

Nearly all justice-involved youth in LA County are youth of color.

Black youth are the most disproportionately enrolled racial subgroup in LA County schools that serve students in juvenile halls and probation camps,²⁹ but research on racial disparities along every juncture in the school-to-prison pipeline reveals underlying patterns of systemic racism.

For example, Black students have been documented as being *less likely to misbehave*

at school when compared to White students, but almost *two times as likely to* receive school-based discipline.30

Systemic racism impacts all students of color. Participation in extracurricular academics and sports decreases school discipline for White students, but—alarmingly—increases rates of school discipline for Black, Latino, Asian, and Multiracial students.

Black female youth are the most overrepresented racial and gender subgroup³¹



IT'S INTERSECTIONAL



There is an overwhelming overlap between students' experiences of school push-out and incarceration because justice-involved students face interlocking systems of oppression that overcriminalize their behaviors on account of race, class, ability, language, and sexual orientation, gender identity and expression.

For LGBTQIA+ youth of color, school-based discipline both mirrors and feeds into juvenile justice system responses to their survival strategies. Youth may run away, shoplift, or engage in other activities to survive and cope with abusive home environments and homelessness, which increase their rates of justice system contact, arrest,33 and experiences of harassment, discrimination, and abuse by law enforcement.34

Racial and LGBTQIA+ disparities in the juvenile justice system do not reflect actual rates of youth misbehavior. Rather, they reflect the aggregate effects of adults' subjective decisions.

Research on the hypercriminalization of youth shows adult biases impact LGBTQIA+ students who are perceived as non-conforming. These biases also include the persistent adultification of Black female and male children.35 36

When we as adults hypercriminalize LGBTQIA+ youth of color, we are responsible for their overcriminalization. On the other hand, when we are adult allies and understand who they are and what they need, that support can be life-changing.

SUSPENSION RATES"

2% O LA County Students





Education leads to enlightenment. Enlightenment opens the way to empathy. **Empathy foreshadows** reform.

DERRICK A. BELL

All youth need a culture of love and spaces in the community to play, heal, and learn.

Justice-involved students, as a result of system contact, have been denied equal access to education stability. They have also been denied the same college and career-ready opportunities and social-emotional resources afforded to non-justice-involved youth. Research shows that the mere fact of incarceration in LA County can induce trauma due to the prevalence of abuse during detainment."

We have an unconditional obligation to respond to justice-involved students with practices and actions that center healing.

Educators—by virtue of teaching justice-involved students—are also high in need. We must continue to increase resources available in schools and we must cultivate a framework of support and accountability that is creative, proactive, and restorative—a true praxis of love that sees and embraces students as they are, right where they are: in classrooms, schools, and their own homes in the community.

- Data was accessed from the California Department of Education through a Public Records Act request.
- 4. California Department of Education, "Count of Matched Foster Students by District of Enrollment and Grade for 2016-17: Los Angeles County Report,"
- https://data1.cde.ca.gov/dataquest/foster/fosterGrdEnrl. aspx?level=County&cds=19&year=2016-17.
- Juvenile Probation Outcomes Study," Advancement Project, California State University Los Angeles, Children's Defense Fund-CA, and the University of Southern California School of Social Work (Los Angeles, 2015)
- 6. Kathleen R. Merikangas et al., "Lifetime Prevalence of Mental Disorders in US Adolescents: Results from the National Comorbidity Study-Adolescent Supplement (NCS-A)," Journal of the American Academy of Child and Adolescent Psychiatry 49 no. 10 (July 2010): 980-9, http://doi.org/10.1016/j.jaac.2010.05.017.
- 7. Elizabeth Cauffman et al., "Posttraumatic Stress Disorder Among Female Juvenile Offenders," Journal of the American Academy of Child and Adolescent Psychiatry 37 no. 11 (November 1998): 1209-1216.

- oartment of Education, "2016-17 nglish Language Acquisition Status le: Los Angeles Unified District Report," s//data1cdecagov/dataquest/longtermel/ 64733&agglevel=District&year=2016-17.
- 9. "2016-17 Title I, Part D Demographics by Program."
- cile Packard Foundation for Children's Health, eless Public School Students," *Kidsdata.org* (2017), //www.kidsdata.org/topic/230/homeless-students
- 12. California Department of Education, "Unduplicated Student Poverty Free or Reduced Price Meals Data 2016-17," *DataQuest* (May 2017), retrieved from: https://www.cde.ca.gov/ds/sd/sd/documents/2016-17frpm1617.xls.
- 13. "Unduplicated Student Poverty Free or Reduced Price Meals Data 2016-17."
- 14. California Department of Education, "Income Eligibility Guidelines for Free and Reduced-Price Meals or Free Milk in Child Nutrition Programs" *Income Eligibility Scales for 2016-17* (2016), https://www.cde.ca.gov/ls/nu/rs/scales1617.asp.
- 15. Shannan Wilber, "A Guide to Juvenile Detention Reform: Lesbian, Gay, Bisexual and Transgender Youth in the Juvenile Justice System," *Juvenile Detention Alternatives Initiative* (2015).
- 16. Angela Irvine, Shannan Wilber, and Aisha Canfield, "Lesbian, Gay, Bisexual, Question, and Aisina Carilleid, lesbian, Gay, Bisexual, Questioning, and/or Gender, Nonconforming and Transgender Girls and Boys in the California Juvenile Justice System: A Practice Guide," Impact Justice and the National Center for Lesbian Rights (Oakland: 2017).

- A. Resource Development Associates, "LA Probation Governance Study: LA Probation Department Assessment," (August 2017).
- B. County of Los Angeles Probation Department, "Daily Camp Population Report for October 31, 2018" (December 2018).
- C. County of Los Angeles Probation Department, "Daily Camp Population Report for October 31, 2018"
- D. "2016-17 Title I, Part D Demographics by Program."
- E. "2016-17 Title I, Part D Demographics by Program."
- F. "2016-17 Title I, Part D Demographics by Program."
- G. These programs serve students who reside in juvenile detention facilities, juvenile and adult correctional facilities, students residing in facilities for youth who are neglected, and students attending programs directed at preventing school dropout and/or delinquent involvement. The U.S. Department of Education provides financial sesistance to education Education provides financial assistance to education programs for youth in state-operated institutions or community day programs and provides financial assistance to support school districts' programs that involve collaboration with locally operated correctional
- H. Carly B. Dierkhising, Andrea Lane, and Misaki N. Natsuaki, "Victims Behind Bars: A Preliminary Study of Abuse During Juvenile Incarceration and Post-Release Social and Emotional Functioning" American Psychological Emotional Functioning" American Ps Association 20 no. 2 (2014): 181-190.